

# My Part <br> rir tre CHORUS 



I seized the opportunity to attend this historic conference. It paved the way for me to take an active part during the following eight years in the establishment and evolution of the International
Criminal Court (ICC) representing the Philadelphia Bar at meetings related to the court in The Hague; Paris; New York; Washington, D.C.; Princeton; and Montreal.

## MY introduction

TO THE TREATY CONFERENCE
A friend at the opera workshop was able to get me a room in Rome at a convent near the Coliseum and within walking distance of the conference location. 1 spoke only a rew words in ilan. Only evening from Fiuggi and asked for me by name, but the nun who evening from Fiuggi and asked for me by name, but the nun who
answered insisted that there was no one staying there by that name. He knew that he had left me at that convent earlier in the day. He asked one of the hotel clerks to get on the phone. Still no "Mrs. Adler" there. Finally, in desperation, David asked for "the American lady," This time the nun understood.
Wending my way to the site of the Treaty Conference, I passed the Coliseum, Circo Massimo and other ruins of ancient Rome and reflected on the history of this city. I felt the same overwhelming sense of awe each time I walked past Independence Hall, the Libfather popped into my mind - he was a walking history book able to recall easily noteworthy dates, including milestones and family relationships back to the turn of the twentieth-century founding of our close-knit Jewish community in Norristown, Pa. I get sentimental being at the site of such stirring events. Now, I was going to be part of a historic development that I hoped would have a global effect on the human condition. This gathering brought together not only the ideals that my city, country and I cherish, but also the basic premise of the rule of law that we attorneys swore to uphold.
I joined hundreds of representatives of non-governmental orgaI joined hundreds of representatives of non-governmental organizations (NGOS), media and others standing in line in the steaming Rome heat waiting to pick up the official badge that gave us en-
tree to the conference sessions. Several hours later, my turn finally
came to present my official credentials letter from the Union Internationale des Avocats, of which I was a member. The Philadelphia Bar Association, at that time, was not a recognized NGO; a year of
continuous attendance in the NGO Coalition for an International Criminal Court (CICC) remedied this situation. Like in any bureaucracy, my registration wasn't complete without another obligatory line for a photograph that became part of my badge.

THE COALITION FOR AN
INTERNATIONAL CRIMINAL COURT
Once inside the conference site, I made my way through a maze of corridors to the room reserved for members of the CICC, a group
of 800 civil society NGOs dedicated to the establishment and work of this court. A low din emanated from the fax and copying machines that were in constant operation. People speaking in many foreign tongues scurried around looking for documents printed in a familiar language. I found the other Union Internationale des Avocats' representative, who was familiar with the conference procedures. One of my first acts was to distribute to coalition members and country delegations at the Diplomatic Conference copies of the Philadelphia Bar's resolution supporting the court's mission. From that time forward, everyone involved was aware that the Philadelphia Bar Association was a hands-on player in the treaty process. sociations have been the only lawyers' organizations from the U.S. to be involved continuously in this groundbreaking development in the history of law
In three years of work before the Rome conference, a Preparatory Committee had drafted an initial consolidated text of the treaty, comprised of fourteen Parts and I 28 Articles. To preserve the integrity of the final document, to be known as the "Rome Statute of the ICC," the countries had agreed to postpone any reservations to the final text until a Review Conference seven years after the treaty took effect. This type of agreement also had been reached in the U.S. by the Founding Fathers to facilitate passage of the Constitution, and in both cases it proved essential to approval of the final document.
The delegations from 160 countries present at the conference
 had just twenty-five working days sues in the consolidated text. Alsues in the consolidated text. Al-
though there was agreement on many components of the draft document, I was astounded to learn that decisions still had to be made regarding 1,700 words, phrases and optional clauses. Every document and any change had to be translated into the six official languages of the Conference - Arabic, Chinese, English, Fench, Russian and Spanish The Drafting Committee seemed The Draftung Conmittee seemed Even with assistance by more than fourteen agencies of the U.N. nd 80 translators, many of them working through the night, it still wasn't sufficient to deal with the massive quantity of work generated by the discussions, decisions nd constantly altered texts. So,
some documents were sent overnight to U.N. headquarters in Ge neva and New York. In the meantime, delegates sions in English until the other translations were completed caus ing much confusion.
The coalition, too, was in perpetual motion in Rome. It maintained aeparate work schedule from the national delegations. Within the lunch, in the evening, or whenever we could. My work has focuse mainly on Victims' Rights, Women's and Legal Issues and the de velopment of a definition for the Crime of Aggression
We monitored the Plenary, Committee of the Whole and topi cal Formal Working Groups of the country delegations, using ear to the coalition at daily strategy meetings. In principle coalitio to the coalition at daily strategy meetings. In principle, coalition prised of smaller groups of delegates. Contentious issues were de bated and negotiated here and consensus was often reached. No notes were taken, so delegates could speak freely. Agreed upon determinations then were brought to the Formal Working Group. The informals created problems for the NGOs. Since critical issues were resolved in these sessions, it was essential for the coalition to be privy to the direction of the discussions. To get information the rose sessions, collion members stood outside the doors of the rooms and pressed the participants as they exited for accounts gently convened coalition meetings where strategy was decided. Individuals or groups of NGOs hastily wrote topical was decided. In which were distributed immediately to states' representatives to ap prise them of different points of view and attempt to influence their hinking. The coalition did not take positions on specific issues but acted upon a set of principles relating to a permanent, just and fair International Criminal Court.
I was fascinated by the process and constantly amazed that depite all of these obstacles, a delicate balance on a final statutory tex was reached by the July 17 deadine. The vote late that evening was n overwhelming 120 countries in favor of the statute. After fifty efter the Nurcussion about the creation of such a court, beginning ofruition the fist trety based port, in, this vore bh tional Criminal Court.
fom rome to new york
The Diplomatic Conference in Rome was followed during the next four years by ten sessions of a Preparatory Commission, referred to as "Prep Coms," whose charge was to develop operational documents on the Rules of Procedure and Evidence and Element of Crimes to help make the Rome Statute more workable. Prep Coms took place at U.N. headquarters in New York after the Rome conference in 1998 until the Assembly of States Parties (ASP) met in September 2002. During this period, the coalition and States
By
By December 3I, 2000, I39 countries had signed the statute, in luding the U.S. with President Clinton's signature that day. Naand ratify the statute. To come into force, sixty nations needed to accede to the Rome Statute. It was one of the highlights of my life to witness the incredible and historic moment of the ceremony for the sixtieth ratification on April II, 2002. I stood next to my good friend Ben Ferencz, a former Nuremberg prosecutor, and M. Cherif Bassiouni, chair of the Drafting Committee in Rome. Both were instrumental advocates for this court - Ben for more than fifty years. Hans Corell, U.N. Undersecretary-General for Legal Affairs, an-
nounced that ten nations would deposit simultaneously their instruments of ratification. The assemblage rose en masse. The ovation was deafening. Government representatives and coalition members cried and hugged each other. I still can feel the exhilaration.
to when the statute's full force took effect July I, 2002, negotiations took seven years - an unprecedented pace, particularly for a treaty this complicated. Since Rome and succeeding Prep Coms, the coalition has remained important to the work of the ASP - composed of ratifying countries of the Rome Statute and the legislative equivalent for the ICC - and has advocated for its views in many informal ways. Before and during breaks in formal sessions, my colleagues and I networked with delegates, and we often met with regional delegations to discuss topics of importance to both sides.
Also, the court's prosecutor, Argentinean lawyer Luis Moreno
Ocampo, arranges a minimum one- to two-hour session with alition members at each ASP gathering. An informal person who makes everyone feel comfortable, he usually takes off his jacket rolls up his shirtsleeves and, wanting to know about each of us and our organizations, has us introduce ourselves. He gives a knowing smile of recognition to the regular attendees. He and his deputy prosecutors and other staff members brief us on case status, field offices, and how cooperation of the coalition's NGOs supports his staff's gathering of information from victims and witnesses in par ticular locales. In June 2003, I had the honor and pleasure of at tending his swearing-in ceremony, officially known as a "solemn undertaking," held in open court at the Peace Palace in The Hague The treatment by the nations of the world of the coalition as a part er in the creation and implementation of the Rome Statute ha been extremely satisfying to my colleagues and me
GENDER BALANCE

An issue to which I have paid close attention during my work in the coalition has been the subject of gender balance. The topic inning of the among the representative countries since the be eligious attitudes on this subject was diating the cultural, ethnic and sideration of gender balance played an important part in the life of the Rome Statute.
This was exemplified best in February 2003 by the first election of judges to the court. Nominees had to meet stringent requirements and be experts in one of two categories: Criminal Law and nominated over several months. Fach candidate met with mealitio members prior to the balloting
The electoral process was complex but ably led by the ASP's firs president, Jordan's Prince Zeid Ra'ad Zeid Al-Hussein, who later became Jordan's ambassador to the U.S. To assure diversity, the elected judges represented a cross-section of legal systems, geo graphical regions, and gender per the statute's electoral formula - so many each from Africa, Asia, Eastern Europe, Western EuOpe, Canada, Latin America and the Caribbean.
Under the Rome Statute, there must be a fair representation o women among the 18 judges. I was surprised but pleased that of
the seven judges elected on the first ballot seventh elected in the non the frst ballot, six were women with a lots, Prince Zeid said with a smile yet serious intent "Remer bal you must vote for at least five men" It took thity three balb elect the remaining judges.
Gender balance remains an ongoing issue of importance with coalition members. We always remind the prosecutor and registra of the need to hire more female staff, particularly at the highest lev-

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## Philadelphia Bar Association's Global Reach

The Philadelphia Bar Association's
reach extends well beyond the city limits. Whether participating in international policy forums, promoting lawye or hosting international visitors the Association's activities support the city's global and historic image as a center for innovation and creativity. The Philadelphia Bar Association's international reach will continue to grow in 2007. In addition to her role representing the Association in the Rome Treaty Conference, Enid Adler joined Michael Scullin on a trip in 1997 that would establish the basis of the enjoys with Lyon France The suia of the Lyon program (see "Lyon Share" on page 38) laid the foundation for the Association's newest exchange program development - a proposal from the Israel Bar Association to establish a similar relationship. Emily Cooper, direc tor of international relations for the Israe Bar, approached the Association, under th leadership of formeldman, in October 2006 about a lawyerexchange program for the members of the Israeli bar, whose practices are concentrated in areas related to the high-tech, pharma and agricul ture industries.
To help Israeli lawyers excel in the international arena amid the rapid growth of these commercial sectors, age their members to learn encourtheir English and understanding of the U.S. legal system through internships with U.S. law firms and legal departments.
Chancellor Jane Dalton, ChancellorElect A. Michael Pratt and Vice Chancellor Sayde Ladov joined Feldman on a 10 -day visit to Israel arranged second-oldest sister city The Phia's ers were accompanied on the trip by

Executive Director Kenneth Shear and Judge Abraham Gafni, a professor of dispute resolution and trial advocacy at Villanova University School of Law, fo
plane to discuss the parameters of the exchange program with representa tives from the Israeli bar. The AssociaIsran hopes to welcome the first influx of Israeli lawyers within a year.
 The Association also welcomed in
February a visiting February a visiting
delegation of legal professionals from the Middle East and North Africa traveling as guests of the State Department to visit their U.S. counterparts. This group of International Visitor Leadership
Program participants comes from such countries as Algeria, Bahrain, Egypt, Gaza, Iraq, Israel, Jordan, Kuwait, Lebanon,
Libya, Oman, Saudi Arabia, Tunisia, West Bank and Yemen. The lawyers, and police officer and police officer met Chancellor ane Dalton during
a stop February 7 at Association headquarters. While in Philadelphia, the delegation also visited Penn Law School, Temple Law School and the Criminal Justice Center as part of Pennsylvania legal system and the bar exam process. Through sus
lawyers in Tel Aviv and the surrounding area.
In addition to seeing historic sites throughout Israel, the Bar leaders planned to visit the Knesset and the Israeli Supreme Court They also
tained international relations, the
Philadelphia Bar Association creates opportunities for global networking and professional development in a multicultural setting, bringing the world a little closer to Philadelphia.
els. Because many victims and witnesses in cases brought before the court are women, having female staff in field offices is critical in countries where investigations are ongoing. The coalition also inform the public, allay fears on outreach pel misinformation about the ICC. I admire the prosecutor's willingness to listen to and act on suggestions by coalition members and NGOs in the field.
Coalition pressure also was critical to the establishment of a Victims Trust Fund, which was moved from the registrar's general budget to a separate entity with its own ASP-elected board of directors, organizational structure and ability to find independent funding
sources. For the first time in known history, this Trust Fund, with oversight by the Assembly, will provide reparations for victims.

## WORK ON THE COURT'S

My work has had significant impact on the adoption of a Code of Ethics for the court. Members of the Ethics Committee of the International Criminal Bar (ICB) discovered at its November 2005 International Congress that the registrar had changed language previously agreed upon with our group regarding attorney-client confidentiality. The change was otally unacceptable to the ICB committee, of which I was a member, because it would have led to breaches of confidentiality and undermined representation of cli native language to present to the Assembly delegates. I was charged with getting support for our proposal from the coalition's Working Group on Legal Represenal from which I did. The registrar's proposed Code of Ethics was up for a vote that afternoon.
When the Assembly convened to vote on the code, we went into "blitz" mode, handing out the alternative-language paper, stopping delegates outside the conference room, and explaining why our change was essential. The
Italian delegation agreed to bring the issue to the floor. Italian delegation agreed to bring the issue to the floor.
In the Assembly hall, I spoke with several delegations to In the Assembly hall, I spoke with several delegations to garner support of the Italian delegation's initiative. The
die was cast. The Italians interrupted the chair's call for a vote to approve the Ethics Code as written and stated a vote to approve the Ethics Code as written and
that they had, in hand, optional, more acceptable wording to the attorney-client provisions. A flurry of placards went up to obtain recognition from the chair. After debate, half of those present agreed to go back into closed session to look at the alternate language. Our hard work was rewarded with approval of the new wording. The
change made was essential for the integrity of the court and the legal profession.
u.s. governmment presence
U.S. GOVERNMENT PRESENCE In spring 200I, President George W. Bush pending President Clinton's signature to the Rome Statute. This act would cease immediately any and all administration cooperation with the court, including non-production of documents in U.S. possession that might be helpful during investigations. Both our allies and others were stunned. Never before in anyone's memory had a nation "unsigned" a treaty. The U.S. had the


Former U.N. Secretary-General Kofi Annan and his wife, Nane, (ABovE) celebrate the Rome Statute taking full effect tin July 2002. (BELOw) National delegates at the
toth ratification ceremony at the U.N.

largest delegation in Rome and at the Prep Coms and had influenced the statute's inclusion of the due process protections we enjoy under the U.S. Constitution. The "unsigning," although revers-
ible, has been disquieting for all of us. My American colleagues and I felt
My American colleagues and I felt a sad, embarrassing moment at a Preparatory Commission assemblage later that year, several
weeks after September II, 200I. Heads of national delegations took the microphone to express their nations' condolences to the U.S. Their remarks fell on empty seats behind the U.S. placard. The U.S. now was the only country without an official presence. We hadn't even sent observers, despite the Philadelphia, American, New York and San Francisco bar associations passing resolutions in favor of at least an observer delegation, which would let us participate in all discussions, including evolving deliberations on the crime of aggression. By December 2006, 104 countries had ratified the statute.
Fortunately Amer Fortunately, American lawyers are not precluded from registerfact, the ICC prosecutor copointed an en his deputies. his deputies.
lyon SHARE

## Lyon-Philadelphia Bar Twinning and Exchange Program

This year, the Philadelphia Bar Association will celebrate the tenth anniversary of the Lyon-Philadelphia BarTwin ning and Exchange Program, which was established December 12, 1997. As tee of the Philadelphia Bar Associatio at the time, I discussed the subject with my Lyon counterpart, Christian Leroy, in the fall of 1996. Shortly thereafter, the Board of Governors passed a resolution endorsing the development of a sister program with the Lyon Bar and the exchange of delegations. organized a delegation including Enid Adler that traveled to Lyon in July of 1997. The mission was documented in an article The Philadelphia Law The yer.
We proceeded to work cord that would pie ac relationship in place. A ter a visit to the Philadelphia Bar Association by the Lyon Bar leadership I went to Lyon again to finalize the agreement, the primary focus of ment of an exchange for
lawyer interns.
The first lawyer/intern (stagiaire i French), Nicholas Bonnefoy, arrived in the spring of 1998. His host was Peter Tucci, then a partner at Reed Smith and now at DLA Piper. Peter has continued to be a faithful participant in the program ever since, joined in subsequent years on the Philadelphia side by Pepper Hamilton Duane Morris, Cozen O'Connor, U.S. trict of Pennsylvania Linda Carn Disthe Erb Law Firm and others, offering internships of six to twelve months. Philadelphia lawyers have gone to Lyon and worked in important law firms there as well. Their number has been significantly smaller than those coming from the other direction, largely because the economics can be difficult for young American lawyers in the absence of the type of stipend
received by the French lawyers from their side. The first American lawyer to participate was Shahram Siddiqui, then an associate with Cozen O'Connor, in 2000. In 2006, the program was exschools, and tere that summer To date, thirty participants thave been selected to participate in the program, almost all of whom have completed internships
Each December, the Lyon Bar welcomes representatives from about ten bar associations around the world, including Manchester, England; Frankfurt Germany; Milan, Italy; Lodz, Poland;

scope and nature of confidentiality and privilege. The 2006 topic was anti-money-laundering provisions and the implications for legal practitioners. The topic for 2007 is expected to deal with whether lawyers can or should be that is regarded as unusual in many jurisdictions outside the United States. In 2004, the first Chancellor-level delegation went to Lyon, with incom ing Chancellor Andrew Chirls, Vice Chancellor Alan Feldman and Executive Director Ken Shear in attendance. On that occasion, all of the French lawyers who could make it gathered in a conference room and described the time they spent in Philadelphia firms and, later, in significant French and international law firms and corporatus. foreign culture and different about a foreign culture and different laws and practices, and they perfected
their linguistic abilities. They stressed their appreciation for the experience and the ties they made with firms in Philadelphia, as something of value that they would never forget. American lawyers who have participated describe the benefits in similar ways and even mention the business they have brought back as a result. The following year,
Andrew Chirls attended Andrew Chirls attended again, and for the first judiciary was represented, by Judge Caracappa. For internships in 2007, the French will be converting their lawyer training to a different Batonnier (Chancellor) of the Lyon Bar, Adrien-Charles Dana, delivers an address at the opening ceremonies of the Lyon Bar Association in Deember 2006 (TOP). (BOTTOM) French lawyer-interns join Philadelphia Bar Michael Scullin (pink tie) and Christian Leroy (far right, standing). three six-month trim and Cambodia, to attend the commencement of the legal year, known a the Rentree du Barreau. In recent years, these have provided, in addition to networking opportunities, an occasion to examine an aspect of the law or the practice that can profit from multilateral dialogue.
the role of in-house lawyers and the
are expected to arrive in Philadelphia in the fall. We are hopeful that we can encourage more American lawyers to benefit from this unique and

- Michael E. Scullin

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France in Philadelohia.
the court's current cases
At the 2006 Fifth Session of the ASP, the court's prosecutor up dated the coalition on three current cases: one each from Uganda, Darfur in Sudan. These cases developed from more than I, 8oo requests to the prosecutor for possible investigation. All requests are responded to, but most do not meet the threshold for formal charges.
A case can come before the court in three ways: the prosecutor can initiate an investigation proprio moto (on his own initiative) with the approval of a three judge pre-trial chamber that there is ufficent dence to proced, on selfreferral by a States Party; or were by self.referrals from Securty Counci. Two of the above cases cratic Republic of Congo. The national governments declined to ercise the Principle of Complementrity which gives them prima of jurisdiction over the ICC - a protection that had been insisted on by the U.S.
In northern Uganda, the court's first arrest warrants were issued in the fall of 2005 against Joseph Kony and four other leaders of the notorious Lord's Resistance Army, who were charged with crime gainst humanity and war crimes. This act was a major transition or the ICC into a fully operational judicial body,
In February 2006, the pre-trial chamber of the court issued sealed rrest warrants for Thomas Lubanga Dyilo, a warlord whose mili Republic of Congo. The Congolese Ituri Region in the Democratic surrendered Lubanga to The Hague that March we was accused war crimes, conscripting children under 15 and using them in the hostilities. On January 20, 2007, at the resumed Fifth Session the ASP in New York, coalition members waited with baited breath or the announcement from The Hague of the pre-trial chamber's decision of Lubango's November 2006 evidentiary "charging" hearing. The charges were confirmed against Mr. Lubanga, thus sending the case to trial - the court's first - initiating a new aspect of the court's operation.
The third case, referred to the court by the U.N. Security Counto was the horrendous situation in Darfur, Sudan. As a signatory the treaty, the Sudanese government may not hinder the court's ecutor's team into the country and because the court is and has investigative authority, the cooperation of local NGOs has helped the prosecutor's office collect vidence, before it is lost, from Darfurians in refugee camps in Chad and elsewhere. This dangerous pro ess entails sending prosecutorial teams into ongoing conflicts, a challenge never before faced by an international court. Previous criminal courts, such as for Yugoslavia and Rwanda, were temporary ad hoc tri unals set up by the U.N. Security Council after the nflicts had ended.
The U.S. government has called the situation in Darfur genocide. In the eyes of the world, and to up hold the democratic ideals of our country, how could the U.S. not now support the Security Council's vote to refer the Darfur situation to the International Criminal Court? The U.S. abstained rather than exercise its tituted tacit recognition of the court, but there still is no American participation in the deliberations of the court or in the ASP.

WHAT THE WORK OF THE COURT has meant to me As a Philadelphian, attorney and longtime human rights advocate, participation in this work is a crowning moment in more to justice the perpetrators of the most heinous crimes - crimes against humanity, war crimes, genocide and aggression - and to establish a new level of competence and importance for the rule of law. It is both awesome and humbling to have played a role as the representative of the Philadelphia Bar Association in the establishment of this court. For me, the advent of this court reflects one of the best examples of what can be achieved through strategic and determined cooperation among governments, international organizations and civil society
My work continues. In June 2006, I was part of the coalition's ten-person team at the intersessional meeting of the ASP Special
Working Group on the Crime of Agoression held Stein Institute at Princeton University I have had the privichten emphasizing the importance of the city of Philadelphia - both in the founding of the U.S. and as a good place to do business - with ambassadors, foreign ministers and legal counsel and with mor than 2000 NGO representatives in the coalition. Brochures of the city and its business community are regular companions in m travels abroad, along with my camera, which is often flung over my neck and almost in continual use.
We can take great pride that our Philadelphia Bar has received international recognition for its consistent role in the development of this historic court. Our presence in the coalition is a constan Association reflect the $\operatorname{lols}$ of the United States America's first Ba ment to human rights and faimess through thans Most rewarding are the friendships and acquaintances people from a multiplicity of countries, cultures and 1 made with all striving to bring a greater measure of justice to our world.

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The author (STANDING) meets with the legal breakout team at a meeting in The Hague.

